

Message Text

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ACTION ACDA-10

INFO OCT-01 AF-06 EUR-12 EA-06 IO-10 ISO-00 ACDE-00 ERDE-00

NRC-05 ERDA-05 ARA-06 CIAE-00 DODE-00 PM-03 H-02

INR-07 L-02 NASA-01 NEA-09 NSAE-00 NSC-05 OIC-02

SP-02 PA-01 PRS-01 OES-03 SS-15 USIA-06 SAJ-01 /121 W

----- 078308

P R 091157Z MAY 75

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TO SECSTATE WASHDC PRIORITY 2759

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CANBERRA

AMEMBASSY HAGUE

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY ROME

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E.O. 11652: N/A

TAGS: PARM

SUBJECT: NPT REVCON: PLENARY GENERAL DEBATE, MAY 8

1. SUMMARY: GENERAL DEBATE IN NPT REVCON PLENARY
CONTINUED MAY 8 WITH STATEMENTS BY NETHERLANDS,
GDR, YUGOSLAVIA, GHANA, ITALY, AUSTRALIA, HOLYSEE,
NIGERIA, JORDAN, BELGIUM AND AUSTRIA. HIGHTS FOLLOW.

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FULL TEXT POUCHED TO ACDA/IR. END SUMMARY

2. KOOIJMANS (NETHERLANDS) HELD THAT IN LONG RUN NPT MUST FAIL WITHOUT GRADUAL PROGRESS TOWARDS NUCLEAR DISARMAMENT. IN DUTCH VIEW, PROGRESS AT SALT WAS TOO SLOW, AND HE STATED THAT DECISIONS AT VLADIVOSTOK SHOULD BE CONSIDERED AS STARTING POINT FOR EFFORTS TO LOWER AGREED CEILINGS. KOOIJMANS STRESSED GON'S "VIGOROUS REJECTION" OF WESTERN EUROPEAN NUCLEAR FORCE, HOLDING SUCH A FORCE WOULD HARDLY BE COMPATIBLE WITH SPIRIT OF NPT.

3. RE SAFEGUARDS, HE CALLED FOR MORE UNIVERSAL ACCEPTANCE OF AGREEMENT REACHED RECENTLY BY NUCLEAR SUPPLIERS IN ZANGGER CONTEXT AND ADDED THAT, IN CASE OF EXPORT OF CERTAIN CRUCIAL TYPES OF EQUIPMENT, IT WAS IMPERATIVE THAT SUPPLIERS REQUIRE SAFEGUARDS ON ENTIRE NUCLEAR FUEL CYCLE IN NNWS NOT PARTY TO NPT. HE CALLED ON CONFERENCE TO CONSIDER PROBLEM OF PHYSICAL SECURITY, MENTIONING POSSIBILITY OF INTERNATIONAL CONVENTION SETTING SPECIFIC STANDARDS. RE ARTICLE IV, HE SAID GON FAVORED GIVING PREFERENTIAL TREATMENT IN TRANSFER OF NUCLEAR TECHNOLOGY TO DEVELOPING NNWS PARTIES. ON PNES, HE SAID THAT CONFERENCE MIGHT PROMOTE STEPS TOWARD INTERNATIONAL NON-DISCRIMINATORY AND UNIVERSAL REGIME TO CARRY OUT EXPLOSIONS IF SUCH EXPLOSIONS PROVED WORTHWHILE.

4. MOLDT (GDR DEP FON MIN) DELIVERED POSITIVE STATEMENT, NOTING MEMBERS ARE FULFILLING OBLIGATIONS UNDER ARTICLE VI, LAUDING IAEA, POINTING OUT GDR COOPERATION WITH AGENCY, AND OPPOSING REVISION OF OR PROTOCOLS TO TREATY.

5. LALOVIC (YUGOSLAVIA) MADE LONG STATEMENT WHICH

RECOGNIZED POSITIVE ASPECTS OF NPT, BUT MADE MANY DEMANDS ON NWS TO OVERCOME NUMEROUS SHORTCOMINGS AND VAGUENESS OF NPT, WHICH HE SAID FAILS TO SPECIFICALLY COMMIT NWS. ONE OF HIS FOCAL POINTS, NOT RAISED IN PREVIOUS STATEMENTS, WAS THAT SECURITY OF NNWS HAD ACTUALLY BEEN REDUCED BY PROLIFERATION OF TACTICAL WEAPONS (TNWS). HE LIMITED OFFICIAL USE

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ARGUED THAT DEPLOYMENT OF TNWS IN NNWS VIOLATED SPIRIT OF NPT AND THAT SUCH WEAPONS SHOULD BE COVERED BY SALT AND WITHDRAWN FROM FOREIGN TERRITORIES AS SOON AS POSSIBLE.

6. LALOVIC'S OTHER MAIN POINTS WERE: A) NWS SHOULD MAKE COMMITMENT NOT TO USE OR THREATEN TO USE NUCLEAR WEAPONS AGAINST NWS UNDER ANY CIRCUMSTANCES: B) REVCON SHOULD CONSIDER CONCLUSION OF CONVENTION ON PROHIBITION OF USE

OF NUCLEAR WEAPONS: C) NWS SHOULD TAKE RESOLUTE STEPS TO HALT NUCLEAR ARMS RACE; D) CTB SHOULD BE CONCLUDED AS MATTER OF PRIORITY; E) ASSISTANCE PROVIDED PURSUANT TO ARTICLE IV HAS BEEN MEAGER AND SYMBOLIC, PARTICULARLY TO ASSIST LDCS TO OBTAIN FIRST POWER PLANTS; F) FUTURE ASSISTANCE PROGRAMS SHOULD ALSO HELP LDCS IN PROSPECTING AND MINING OF URANIUM, AS WELL AS IN PRODUCTION OF NUCLEAR EQUIPMENT; AND G) GREATER EXCHANGE OF INFORMATION RE PNE AND PRESENCE OF NNWS REPS AT PNE EVENTS WOULD BE DESIRABLE. LALOVIC CONCLUDED BY SUGGESTING REVCON DRAW UP BALANCE SHEET OF IMPLEMENTED COMMITMENTS AND FORMULATE ACTION-ORIENTED MEASURES LOOKING TOWARD SECOND REVCON IN 1980.

7. ALLOTEY (GHANA, CHAIRMAN OF ATOMIC ENERGY COMMISSION) CONTENDED THAT PLEDGES OF ASSISTANCE AND COOPERATION UNDER ARTICLE IV HAS NOT MET EXPECTATIONS OF DEVELOPING COUNTRIES AND THAT ARTICLE VI IMPOSED NO RESTRAINTS ON CONTINUED PRODUCTION AND STOCKPLING OF NUCLEAR WEAPONS BY NWS.

8. FARACE (ITALY) STRESSED VALUE OF NPT AS MILESTONE IN DISARMAMENT, DETENTE, AND PEACE AND ASSERTED THAT TREATY WAS "NO OBSTACLE" TO GOAL OF UNIFICATION OF WESTERN EUROPE. NOTING THAT US-SOVIET ARMS DIALOGUE WAS LINKED TO INCEPTION OF NPT, FARACE STATED THAT ITALY REGARDED NEGOTIATIONS BASED ON VLADIVOSTOK ACCORDS WITH SATISFACTION, AS EVIDENCE OF CONCRETE EFFORT TO HALT VERTICAL PROLIFERATION, AND HE EXPRESSED THE HOPE THAT THESE NEGOTIATIONS WILL BE FOLLOWED BY MEASURES OF ARMS REDUCTION. HE POINTED OUT THAT ALL STATES, NOT ONLY NWS, HAD OBLIGATIONS UNDER ARTICLE VI. NUCLEAR DISARMAMENT, HE ADDED, WAS CONCERN OF LESSER NUCLEAR POWERS, WHETHER OR NOT NPT PARTIES, AS WELL AS SUPERPOWERS. REGARDING SECURITY CONSIDERATIONS, LIMITED OFFICIAL USE

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FARACE POINTED OUT THAT NPT ITSELF CONTRIBUTED TO SECURITY AND NOTED ALSO THAT EQUILIBRIUM FLOWED FROM EXISTENCE OF ALLIANCES.

9. ON PNES FARACE SUGGESTED THAT LACK OF INQUIRES COULD NOT BE RELATED TO LACK OF INTEREST; THERE HAD BEEN LACK OF POLITICAL WILL ON PART OF NWS TO MAKE BENEFITS OF PNES AVAILABLE. HE HELD THAT MEANS OF IMPLEMENTING ARTICLE V HAD NOT BEEN ADEQUATELY RESOLVED, THAT IAEA COMMITTEE ON PNES WAS NEEDED AND THAT THERE SHOULD BE INTERNATIONAL OBSERVATION OF PNES ON TERRITORIES OF NWS.

10. FURLONGER (AUSTRALIA) SAID THAT GOA LOOKED FORWARD TO EARLY COMPLETION OF SALT II AND THAT IT WAS URGENT DUTY OF SUPERPOWERS TO BEGIN IMMEDIATELY THEREAFTER NEGOTIATIONS TO ACHIEVE REDUCTIONS IN FORCE LEVELS WITHIN

SPECIFIED TIME FRAME. WITH RESPECT TO TEST BAN RESTRAINTS, HE SAID THAT, AS ADDITIONAL INTERIM MEASURE, THERE WAS MERIT IN VOLUNTARY REDUCTION IN NUMBER OF UNDERGROUND TESTS CARRIED OUT UNDER TTB, BUT THAT CTB WAS URGENT REQUIREMENT TO CONVINCE STATES HAT SERIOUS EFFORT BEING MADE TO HALT "VERTICAL" PRLIFERATION. NOTING COMPLEX ISSUES WERE RAISED FOR NWS IN OFFERING ACROSS-THE-BOARD NON-USE GUARANTEES TO ALL NNWS PARTIES TO NPT, HE MAINTAINED THAT QUESTION OF PROVIDING NON-USE ASSURANCES TO CERTAIN SPECIFIED ZONES OR AREAS WAS WORTH STUDY.

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INFO AMEMBASSY BONN

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11. ON PEACEFUL USES, FURLONGER SAID THAT GOA WOULD TAKE PARTICULAR ACCOUNT OF NPT STATUS IN FUTURE ALLOCATIONS OF BILATERAL NUCLEAR AID AND WOULD GIVE SYMPATHETIC CONSIDERATION AT CONFERENCE TO ANY PROPOSALS REGARDING TECHNICAL ASSISTANCE TO DEVELOPING COUNTRIES. RE SAFEGUARDS, HE CALLED ON CONFERENCE TO GIVE CLEAR DIRECTION TO EXPORTING COUNTRIES ON SAFEGUARD ARRANGMENTS ATTACHED TO THEIR EXPORTS, MENTIONING SPECIFICALLY LIMITED OFFICIAL USE

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POSSIBILITY OF REQUIRING SAFEGUARDS ON ENTIRE FUEL CYCLE OR OF REQUIRING THAT IMPORTING STATES UNDERTAKE NOT TO CONDUCT ANY NUCLEAR EXPLOSIONS REGARDLESS OF ORIGIN OF MATERIAL USED. HE CALLED ON CONFERENCE TO MAKE SUGGESTIONS ON PHYSICAL SECURITY MATTERS THAT IAEA MIGHT EXPLORE. IN ADDITION, HE COMMENDS IAEA FOR CARRYING OUT PRELIMINARY STUDY OF REGIONAL REPROCESSING, URGED IT TO UNDERTAKE FULL STUDY OF CONCEPT, AND SAID THAT, IF THERE WERE DEVELOPMENTS THAT COULD REDUCE RISK AND COSTS AND EASE WASTE DISPOSAL PROBLEMS, THESE SHOULD BE FOLLOWED UP ENERGETICALLY.

12. FURLONGER DEVOTED SIGNIFICANT PART OF STATEMENT TO PNES. HE SAID THAT MUCH REMAINS TO BE DONE BEFORE TRUE VALUE OF PNES AS ECONOMIC TOOLS CAN BE ASSESSED, AND THAT RIGOROUS STANDARDS OF HEALTH AND SAFETY MUST BE APPLIED AND EXHAUSTIVE FEASIBILITY STUDIES CARRIED OUT BEFORE UNDERTAKING ANY PROJECT. HOWEVER, REVCON SHOULD REDUCE DANGERS INHERENT IN NATIONAL DEVELOPMENT OF PNES BY ENCOURAGING EFFORTS NOW UNDERWAY TO PROMOTE ESTABLISHMENT OF NECESSARY INTERNATIONAL ARRANGEMENTS WITHIN FRAMEWORK OF IAEA FOR PROVISION OF PNE SERVICES. HE SAID CHANCES OF EFFECTIVE INTERNATIONAL AGREEMENTS WOULD BE ENHANCED IF WE SOUGHT NOW TO LAY DOWN AGREED PROCEDURES AND CONDITIONS, SO THAT THERE WOULD BE A BASIC SYSTEM THAT COULD BE PUT INTO EFFECT WHEN NEED ARISES. HE MAINTAINED THAT NEGOTIATIONS FOR THESE ARRANGEMENTS MUST INVOLVE ALL STATES WITH LEGIMATE INTEREST IN SUBJECT.

13. SILVESTRINI (HOLY SEE) MADE GENERAL STATEMENT IN STRONG SUPPORT OF NPT AND ITS PRINCIPLES.

14. NOTERDAEME (BELGIUM) MADE MILD STATEMENT WHICH SUPPORTED NPT AND BROKE NO NEW GROUND. HE SUPPORTED VOLUNTARY ACTIONS GOING BEYOND LETTER OF TREATY WHICH HAD PSYCHOLOGICAL VALUE, AND IN THIS CONNECTION REITERATED SUGGESTION BY SEVERAL PREVIOUS THAT USSR FOLLOW US-UK EXAMPLE AND SUBJECT ITS CIVIL NUCLEAR

FACILITIES TO IAEA SAFEGUARDS. HE ASSERTED THAT, AS
CONDITION OF SUPPLY, ALL NNWS SHOULD HAVE TO SUBJECT
THEIR ENTIRE FUEL CYCLES TO IAEA SAFEGUARDS. HE ALSO
MAINTAINED THAT PHYSICAL SECURITY WAS INDESPENSABLE
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COMPLEMENT TO NPT CONTROLS AND INDICATED THAT CONFERENCE
MIGHT WISH TO CONSIDER RECOMMENDATION IN THIS AREA,
MENTIONING POSSIBILITY OF INTERPOL-TYPE COOPERATIVE
ARRANGMENT.

15. SADI (JORDAN) CALLED FOR APRTIES TO TAKE STRONGER
ACTION IN SUPPORT OF NON-PROLIFERATION AND SUPPORTED
MIDDLE BEAST NFZ.

16. MANZ (AUSTRIA) IN GENERAL STATEMENT CALLED ON
CONFERENCE TO MAKE NPT ACCEPTABLE TO AS MANY STATES AS
POSSIBLE AND NOT TO "ABANDON" THE TREATY.

17. AMB CLARK (NIGERIA) WHILE NOT FAVORING AMENDMENT
OF NPT, STATED THAT UNLESS DEFECTS AND LOOPHOLES
CORRECTED, PARTIES "WOULD ENVY WISDOM AND COURAGE" OF
NON-PARTIES. AS EXAMPLE, HE POINTED OUT THAT ARTICLE I
DOES NOT PREVENT NWS FROM STATIONING NUCLEAR WEAPONS ON
TERRITORIES OF NNWS. HE MADE SPECIAL REFERECE TO
S. AFRICA'S ACQUIRING NUCLEAR ASSISTANCE FROM NPT PARTIES,
WHICH HE CLAIMED WAS MORE THAN THAT GIVEN TO 30 AFRICAN
SIGNATORY COUNTRIES COMBINED. HE SAID IT COULD NOT BE
GUARTANTTED THAT S. AFRICA NOT PRODUCING NUCLEAR WEAPONS
SINCE ONLY FRACTION OF FACILITIES UNDER IAEA SAFEGUARDS.

18. CLARK SUGGESTED PROTOCOL TO NPT WHICH WOULD EMBODY
NON-USE ASSURANCES TO NNWS. HE HELD THERE HAD BEEN NO
SERIOUS MOVEMENT TOWARD MEETING OBLIGATIONS IN ARTICLE VI,
SINGLING OUT LACK OF CTB AND TERMING SALT A BILATERAL
ARRANGEMENT TO BUILD UP LEVELS. HE REITERATED SUPPORT
FOR AFRICAN NFZ BUT SAID PROGRESS ON ART. VI WAS IMPORTANT
IN THIS CONNECTION. HE COMPLAINED THAT AFRICA HAD NOT YET
RECEIVED SUFFICIENT ASSISTANCE UNDER ARTICLE IV AND ASSERTED
THIS WAS WRONG TIME FOR NWS TO RENEGE ON ARTICLE V
OBLIGATIONS. IN THIS REGARD, HE SAID THAT, IF THERE WERE
NO ADVANTAGES IN PNES, SUPERPOWERS WOULD HAVE GIVEN THEM
UP LONG AGO, AND WOULD NOT HAVE MADE SPECIAL
PROVISION FOR THEM IN TTB. HE HOPED CONFERENCE WOULD
CALL FOR CREATION OF INTERNATIONAL REGIME AS ENVISAGED
IN ARTICLE V. ABRAMS

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NPT, DIPLOMATIC DISCUSSIONS, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 09 MAY 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975GENEVA03358
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D750163-0441
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750567/aaaacivw.tel
Line Count: 326
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION ACDA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 01 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <01 APR 2003 by ElyME>; APPROVED <02 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: NPT REVCON: PLENARY GENERAL DEBATE, MAY 8
TAGS: PARM, OCON
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006